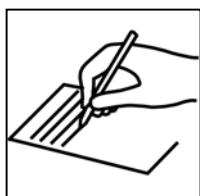


**Surrey Minerals and Waste
Development Framework**

**Surrey Minerals and Waste
Development Scheme**

October 2011

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Surrey Minerals and Waste Development Framework

Minerals and Waste Development Scheme

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Table 1

Statement of Community Involvement

Surrey Waste Plan (comprising Core Strategy, Waste Development and Waste Development Control Policies development plan documents)

Surrey Minerals Plan (comprising Core Strategy and Primary Aggregates development plan documents)

Detailed profiles for

Aggregates Recycling Development Plan Document (joint with Surrey Waste Plan)

Surrey Minerals Plan Submission Proposals Maps

1 Introduction

- 1.1 The Planning and Compulsory Purchase Act 2004 requires the replacement of local plans with local development frameworks. Local development frameworks comprise a series of documents:
 - a local development scheme;
 - a statement of community involvement;
 - development plan documents (DPDs), subject to independent examination;
 - supplementary planning documents (SPDs), not subject to independent examination; and
 - an annual monitoring report.
- 1.2 This document is the Minerals and Waste Development Scheme (the Scheme) for Surrey. It is a public statement identifying which local development documents will be produced, in what order and when.
- 1.3 The Scheme includes “milestones” to inform the public and stakeholders when consultation and other stages in development plan documents are to take place. It also serves as a project management tool in relation to budgeting and resource planning for the authority.
- 1.4 The initial Scheme was submitted to the Government Office for the South East (GOSE) on 15 March 2005. GOSE confirmed that the County Council could bring the Scheme into effect, which it did on 11 April 2005. The Scheme has subsequently been monitored by the County Council and rolled forward to take account of any changes. Revisions to the Scheme were agreed by GOSE in 2006 and 2008 and subsequently adopted by the council.
- 1.5 In 2008 amendments were made to the regulations governing the preparation of local development frameworks and where relevant the new regulations are referred to in the profiles for local development documents (LDDs).
- 1.6 To summarise, the Minerals and Waste Development Scheme:
 - provides a brief description of the minerals and waste local development documents to be prepared and the relationship between them;
 - sets out the planned timetable for preparing each development plan document and the key milestones in the process;
 - sets out how progress against the milestones in the local development scheme will be monitored and the approach to reviewing the Scheme;
 - indicates which supplementary planning guidance will continue to be used as a material consideration in determining planning applications;
 - indicates how Sustainability Appraisal (SA) and Strategic Environmental Assessment (SEA) are integrated into the preparation of the Minerals and Waste Development Framework (MWDF); and
 - indicates how the MWDF will be managed and resourced.

2 Transitional Arrangements

2.1 Saving Existing Plans and Policies

- 2.1.1 The Planning and Compulsory Purchase Act 2004 makes provision for existing plan policies to be saved until replaced by policies within new adopted plans. The table below shows how the former policy framework for minerals and waste development has been superseded.

Former policy framework	Superseded by
Surrey Minerals Local Plan 1993	The Surrey Minerals Plan July 2011 (Core Strategy and Primary Aggregates DPDs (and joint minerals and waste Aggregates Recycling DPD once adopted))
Surrey Waste Local Plan 1997	The Surrey Waste Plan May 2008
Surrey Structure Plan	The South East Plan (Regional Spatial Strategy) May 2009

Localism Bill and abolition of Regional Strategies

- 2.1.2 The Government published its Localism Bill in December 2010. The Bill legislates for the abolition of Regional Strategies but the adopted South East Plan remains part of the development plan in Surrey until the Bill is enacted.

3. Other Existing Supplementary Planning Advice

- 3.1 The County Council adopted *Noise Guidelines for Mineral Working and Waste Disposal* as supplementary planning guidance in 1994. Although not part of the MWDF this document is material to the consideration of planning applications dealt with by the County Council.

4 Minerals and Waste Development Framework

4.1 Content of the Minerals and Waste Development Framework

- 4.1.1 The minerals and waste development framework for Surrey will consist of:
- Surrey Minerals Plan, adopted July 2011 (Core Strategy and Primary Aggregates DPDs),
 - the Surrey Waste Plan, adopted in 2008
 - Aggregates Recycling DPD (a joint minerals and waste development plan document covering the recycling of construction and demolition waste)
 - the Minerals Site Restoration SPD, adopted July 2011 and any other supplementary planning documents on minerals and waste
 - the Minerals and Waste Development Scheme
 - the Statement of Community Involvement, adopted in July 2006, and subsequently corrected in January 2007 to comply with the Inspector's recommendations
 - annual monitoring reports.
- 4.1.2 **Appendix 1** illustrates the relationship between the documents that make up the Minerals and Waste Local Development Framework.
- 4.1.3 Many of the minerals and waste local development documents (MWLDDs) are complete and have been adopted. **Appendix 2** provides the timetables for the Aggregates Recycling DPD and submission Proposals Map highlighting the key milestones for their preparation. It also provides an indicative timeframe for the review arrangements for other LDDs.

4.2 Minerals Development Plan Documents

- 4.2.1 The Surrey Minerals Plan comprises the following development plan documents:
- the Core Strategy, incorporating development management policies
 - Primary Aggregates
- 4.2.2 A development plan document on aggregates recycling is in its final stages. This document will be a joint one spanning the waste and minerals plans. Consultation on a draft DPD took place in November 2009. The Council's proposed submission document is scheduled for publication for representations in August 2011 followed by its submission to the Government for independent examination in November/December 2011. It is anticipated that the public hearings will begin March or April 2012 and that the DPD will be adopted in July or October 2012.

4.3 Waste Development Plan Documents

- 4.3.1 The Surrey Waste Plan, formally adopted in May 2008, comprises the following development plan documents:
- Core Strategy;
 - Waste Development; and
 - Development Control Policies.

4.4 Minerals and Waste Submission Proposals Maps

4.4.1 The Waste Plan Proposals Map comprises a key diagram and maps for individual sites for future waste development appended to the Waste Plan DPDs. The Minerals Submission Proposals Map shows indicatively designations such as the Areas of Outstanding Natural Beauty (AONB) and Green Belt, and the preferred areas and areas of search. The detailed maps in the Core Strategy and Primary Aggregates DPDs which are part of the submission proposals map take precedence for preferred areas and areas of search. The Proposals Map will be updated to reflect any changes following examination of the Core Strategy and Primary Aggregates DPDs and as the Aggregates Recycling DPD is prepared. On adoption of the DPDs the policies for future minerals and waste development and safeguarding will be added to the adopted proposals maps held by the borough and district planning authorities which show the detailed Green Belt boundary and environmental designations.

4.5 Minerals and Waste Planning Annual Monitoring Report

4.5.1 Authorities are required to prepare annual monitoring reports (AMR) to assess the implementation of the local development scheme and the extent to which policies in local development documents are being achieved.

4.5.2 Surrey County Council has published an AMR on minerals and waste planning each year since 1985. This time series has been continued under the new system in expanded format to include monitoring of the MWDS and monitoring of the indicators and targets in the minerals and waste development documents as they are adopted. The AMR will contain the relevant information required under the regulations¹ and recent reports are posted on the Surrey County Council website.

4.6 Statement of Community Involvement

4.6.1 The Statement of Community Involvement (SCI) explains to local communities and stakeholders how they will be involved in the preparation of the Minerals and Waste Development Framework and in the consideration of planning applications and the steps that the County Council will take to facilitate this.

4.6.2 The SCI was submitted to the Secretary of State at the end of 2005 and, following examination by the Planning Inspectorate, was adopted by the Council in January 2007. Since the adoption of the SCI the 2004 planning regulations have been amended. Further regulatory changes will be introduced following reforms to the planning system under the 'Localism Act'.

4.6.3 The Aggregates Recycling DPD is the only DPD remaining to be completed as part of the MWDF and it is approaching the stages of submission and

¹ The Town and Country Planning (Local Development)(England) Regulations 2004 and Town and Country Planning (Local Development) (England) (Amendment) Regulations 2008

examination. These stages are governed by procedures set out in current legislation. Revisions to the SCI would therefore apply to any future reviews of parts of the MWDF. It is proposed to publish a revised draft SCI after the Localism Bill is enacted and associated regulations commence. If practicable, the final version of the revised SCI will be adopted along with the Aggregates Recycling DPD in July or October 2012.

4.7 Supplementary Planning Documents

4.7.1 Supplementary Planning Documents (SPDs) are intended to expand upon policy or provide further detail to policies in development plan documents. Restoration of mineral workings is covered in the *Minerals Site Restoration SPD* which was formally adopted in July 2011. This supersedes the County Council's *Good Practice Guide for Mineral Site Restoration & Enhancement*.

4.8 Sustainability Appraisal

4.8.1 Section 39 of the Act requires local development documents to be prepared with a view to contributing to the achievement of sustainable development. Local planning authorities must also comply with European Union Directive 2001/42/EC that requires formal strategic environmental assessment of certain plans and programmes. In order to meet these requirements and ensure that the MWDF incorporates the aims of sustainability, sustainability appraisal (SA) is fully integrated into the production of the MWDF documents.

4.8.2 Sustainability appraisal is a process that needs to be started at a sufficiently early stage in the preparation of each DPD and SPD to ensure that the content of the document is built on sustainable principles, and then continued throughout its preparation. The main stages of the sustainability appraisal process coincide with the consultation and participation stages on DPDs and SPDs.

4.8.3 The Surrey Waste Plan and Surrey Minerals Plan development plan documents have also been subject to habitats regulations assessment.

5 Management of the Minerals and Waste Development Framework

5.1 Priorities and Resources

5.1.1 The Minerals and Waste Planning Policy Team is supported by other specialist officers, most significantly Environmental Assessment Officers who undertake sustainability appraisal, strategic environmental assessment, habitats regulations assessment and flood risk assessment.

5.2 Programme Management and Responsibilities

5.2.1 Day to day programme management responsibility lies within the Minerals and Waste Planning Policy Team.

5.2.2 Ultimate responsibility for programme management and resources lies with the Planning and Development Group Manager and the Assistant Director for Strategy, Transport and Planning.

5.3 Council Procedures

5.3.1 The Cabinet is the key decision-making body of the County Council. The Cabinet Member for the Environment, who has political responsibility for minerals and waste planning will present the minerals and waste local development documents to the Cabinet. A full County Council resolution will be sought for approval at the final proposed submission document stage, after which representations on soundness will be sought, and subsequently on adoption of minerals and waste local development documents.

5.3.2 The Environment and Economy Select Committee has an advisory and scrutiny role and may consider minerals and waste documents. The Planning and Regulatory Committee also has development plans within its remit.

5.4 The Evidence Base

5.4.1 Relevant survey and monitoring information is needed to develop a sound evidence base for the MWDF. This evidence base identifies issues and constraints for site allocation and policy development. The evidence base consists of existing data and new research and technical studies. Surrey County Council collects information on and monitors a number of environmental, economic and social indicators already, but additional information has been and will continue to be collected from stakeholders, local communities and commercial interests.

5.4.2 As the evidence base builds and individual background and technical reports are completed, the information is posted on the Council's website, usually at a consultation stage in the development of LDDs.

5.5 Monitoring and Review of the Minerals and Waste Development Scheme

5.5.1 As identified in section 4.5 an annual monitoring report is prepared as part of the framework documentation. Part of the role of the annual monitoring

report will be to monitor implementation of the MWDS. In relation to the Scheme it will:

- assess the timetable specified in this Scheme for preparation of each document. It reports on the progress made and whether the authority has met targets and milestones or is on schedule to do so. The report sets out where the authority has fallen behind or will not meet targets, the reasons behind this and what steps will be taken to address these problems. The authority will also indicate if it is necessary to amend the local development scheme in the light of this assessment;
- monitor the extent to which policies in the MWDF are being achieved and any policy areas where change is needed; and
- identify any significant changes to the evidence base which might affect the Plans.

5.6 Examination

- 5.6.1 All development plan documents are submitted to the Secretary of State for independent examination. The Aggregates Recycling DPD is due to be submitted in November/December 2011. The County Council will liaise closely with the Planning Inspectorate on a detailed timetable as the document nears the submission and examination stages.

Surrey Minerals and Waste Development Scheme 2011

Appendices

- Appendix 1** Diagram of Minerals and Waste Development Framework
Appendix 2 Profiles of Minerals and Waste Local Development Documents

Table 1

Statement of Community Involvement

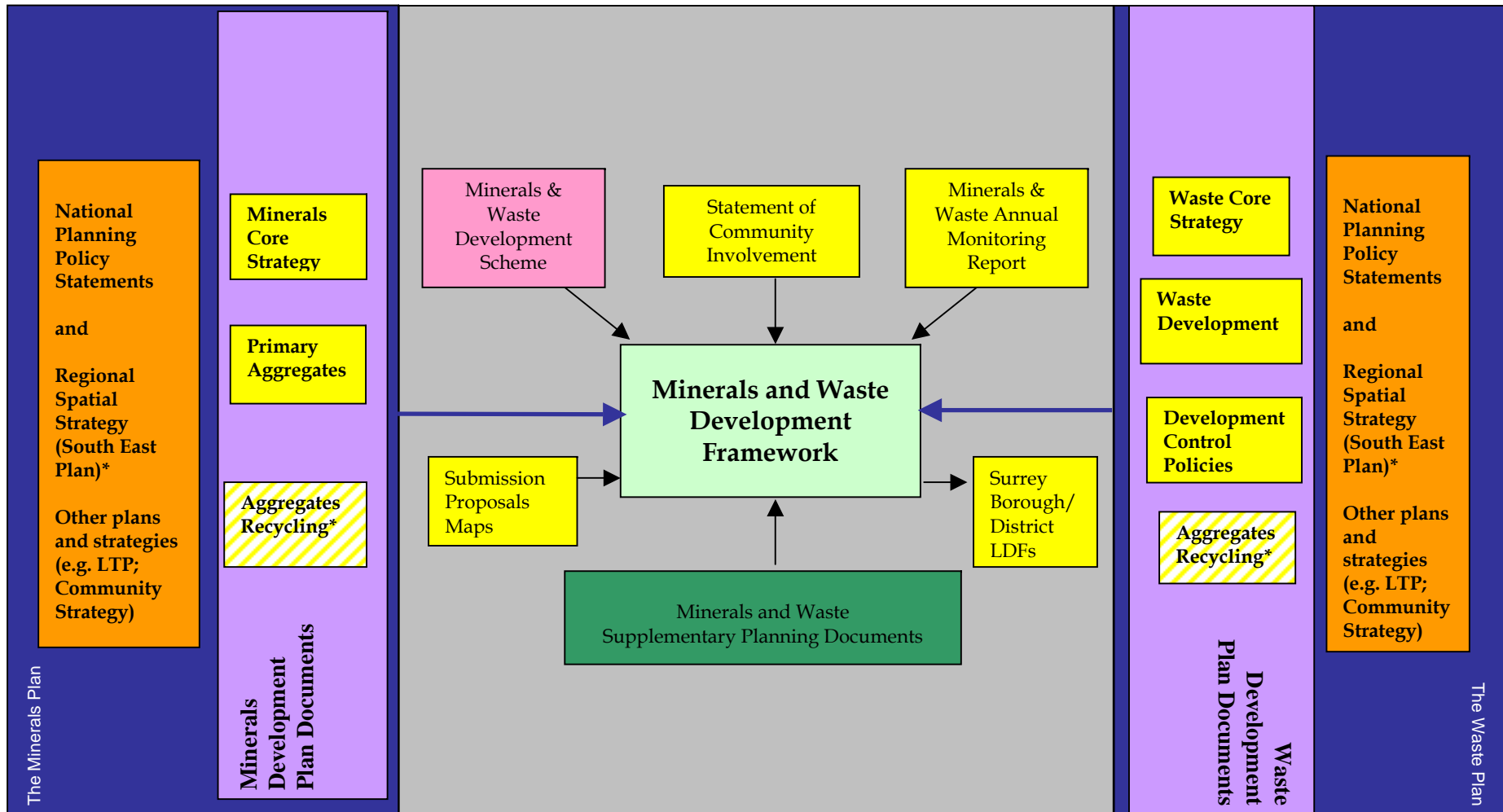
Surrey Waste Plan (comprising Core Strategy, Waste Development and Waste Development Control Policies development plan documents)

Surrey Minerals Plan (comprising Core Strategy and Primary Aggregates development plan documents)

Aggregates Recycling Development Plan Document (joint with Surrey Waste Plan)

Surrey Minerals Plan Submission Proposals Maps

Minerals and Waste Development Framework



Key

* Under the Localism Act national PPSs are to be replaced by a National Planning Policy Framework and Regional Strategies will be abolished.

Project Plan
 Required
 Optional
 * Joint Minerals and Waste DPD

Table 1: Profiles of Minerals and Waste Local Development Documents

All documents in the following table are countywide in their coverage

	Subject	Adopted	Arrangements for review
Statement of Community Involvement (LDD)	Sets the Council's service level agreement with stakeholders and the community and their involvement in preparation of the Minerals and Waste Development Framework.	July 2006 ¹	Amendments have been made to the regulations since adoption and the Localism Act will introduce further changes. A revised draft SCI will be published after the Localism Bill is enacted and associated regulations commence. If practicable, the final version of the revised SCI will be adopted along with the Aggregates Recycling DPD in July or October 2012.
Surrey Waste Plan (DPD)	<p>Core Strategy: Sets out the authority's vision, objectives and waste development spatial strategy for Surrey and provides the policy framework for development management</p> <p>Waste Development: Policy framework to address need for waste facilities and identification of sites for such facilities</p> <p>Development Control Policies: Policy framework for the consideration of planning applications for waste development in Surrey</p>	May 2008	<p>The minerals and waste planning annual monitoring report assesses each year how the policies in the Waste Plan are being implemented, indicating whether the policies need to be amended or replaced.</p> <p>The most recent AMR (2009/10) reported satisfactory progress with the implementation of the Waste Plan, so no review is included with this revision of the Scheme.</p>
Surrey Minerals Plan (DPD)	<p>Core Strategy: Sets out the vision, objectives and spatial strategy for mineral development to 2026 incorporating specific policies on silica sand, brick clay and oil and gas, together with generic policies to determine planning applications for mineral development.</p> <p>Primary Aggregates: Policy framework to address the need for and provision of sharp sand, gravel and soft sand in Surrey. The document identifies preferred areas to meet need for aggregates and contains policies for controlling primary aggregate extraction.</p>	July 2011	The AMR will identify when review is required, particularly in relation to changing circumstances and availability of sites suitable for mineral development.

¹ Minor correction to comply with Inspector's recommendation - January 2007

Aggregates Recycling DPD [Joint DPD shared by Minerals and Waste Plans]

Document Details:

Subject	Policy framework to address need for and provision of new permanent and temporary sites for the recycling of construction and demolition waste in Surrey. The document will identify potential future sites and include a policy to address ad hoc development proposals for which site-specific provision has not been made.
Status	Countywide Joint Minerals and Waste Development Plan Document

Timetable

Stage	Dates
Pre-production period, including evidence gathering, commencement of document preparation, and early stakeholder and community engagement as required by Regulation 25 (2004 Regs)	October 2006-June 2008
Consideration of responses to the consultation and identification of site specific proposals and policy for inclusion in draft DPD	July 2008-October 2009
Consultation, similar to preferred option consultation under 2004 Regs, on site specific proposals and draft sustainability report	November 2009
<i>Pre-submission DPD for representations under Regulation 27 (2008 Regs)</i>	<i>August to October 2011</i>
<i>Submission of DPD and sustainability appraisal to Secretary of State under Regulation 30 (2008 Regs).</i>	<i>November/December 2011</i>
<i>Estimated date for pre-hearing meeting</i>	<i>February 2012</i>
<i>Estimated date for commencement of hearing</i>	<i>March/April 2012</i>
<i>Estimated date for adoption</i>	<i>July/October 2012</i>

Minerals Plan Submission Proposals Maps

Document Details:

Subject	Illustrates the geographical context of minerals plan policies.
Coverage	Countywide
Status	Proposals map (as defined in Regulations 2(1), 6(5) of the Town and Country Planning (Local Development) (England) Regulations 2004 as amended)

Timetable

Stage	Dates
The submission proposals map will accompany each set of DPDs.	
Core Strategy and Primary Aggregates DPDs	<i>submitted June 2010</i>
<i>- final version with any revisions</i>	<i>July 2011</i>
Aggregates Recycling DPD	
<i>- submission to Secretary of State</i>	<i>November/December 2011</i>
<i>- final version with any revisions</i>	<i>July/October 2012</i>